
332.122.5+332.145+330.526.31

: , 2018, 4 (100), . 228–249

• •

:

, - -
, . -
, , -
, -
, ()
, « -
».
1990- , 2000-
2010- , -
(, , .)
.
.

(,) ,

;

« » :

— ,

1.

()

1

.12

[12].

,
 , 1990-
 ()
 - 2,5 .
 30 . -
 (, . .)
 12 .
 -
 60%), 100 340 620 1060 () , 630
 2000 () 10 .
 150 . (7%).
 , 2003 . « » -
 - « -
 », -
 2 .
 11599
 [1], -24510,
 520 , 1819 , 20109 -
 1826 [11].
 . , 11 -
 , 17 -
 (-
 10%), 29 -
 3 10 , 18 -
 10 [11]. -
 « » -
 . 2008-2010 . -
 , -

2. 1 2017 .

22327, (18101) (1589) - 1784,
567. , -

: , -

() , -

) - (, -

[5]. -

) () - (-

, -

. -

- , -

(, , -

, -

. .). -

« » -

, -

, -

, -

, .

, 20 -

- (« -

) , « -

» . -

2 2014 . -

, -

, 11 ,14 289 , -

250 , 10 -

[3].

,
 - (-
 , , , .) -
 ? , -
 ? -
 ? -
 ?

« ,
 »

, (,) -
 3. : -
 , - , -
 , , -
 , - , -
 - , -
 , -
 : , -
 , .



»⁴.

«

5,

» 1990-



4 [14].

5

« »

,) (, , , , -

, , -

» « « -

, : -

, , -

, . -

2000- -

, 6. -

, -

, , -

6 -

131- « 6 2003 . -

» -

1990- . (,) -
 ,
 , -
 . 7
 « » -
 ,
 , , ,
 , -
 , -
 90% , 80% -
 ,
 . « -
 » -
 -
 ,
 - « ».
 ,
 ,
 -
 8.

7 ,
 ,
 ,
 1 2006 ., , 1 2009 . -
 -
 .
 8
 2009 .: «...
 ,
 » (http://old.minfin.ru/ru/press/speech/index.php?id_4=7278).

(9) -
 , -
 (), -
 , -
 , - , -
 -)¹⁰ , - , (-
 - . -
 . -
 , -
 11. « -
 »

9 ,
 [13].
 10 ,
 [15], -
 , -
 , -
 - , -
 11 - , -
 -

[12].

, -
 , -
 -
 , -
 , -
 , -
 , -
 , -
 , -
 .), (- (, .)

[4; 5].



, .) -

, -

, -

, ,

, -

, -

, -

, -

, -

, -

, -

, -

, * *

,

, -

, -

, -

, -

, -

, -

, -

, -
 . , -
 , -
 , -
 , (-
). -

[9; 10]. -
 . -
 -

(, -
). , 1970- -
 -
 (22000 8500) .
 1952 1974 .
 8 - 2282 290 [16].

1970 .
 5 (1300 275)
 [6].

(,) , -

, -
 . -
 , -
 . , -
 [9]. -

- (-

, , , - .), -
 , . -
 -
 -
 . -
 ?
 ,
 , (-
), [17]. -
 [17]. -
 . -
 , . -
 . -
 « » (, -
 ,), -
 (, -
), -
 , [8]. ,
 . - ,

() . -
, ,
(,) .
, . -
, . -
, -
- , . -
-
-
() . -
, -
, . -
-
-
-
, -
, . -
-
-
, -
, -
(,) . -

). - , -
 , -
 [2]. - , , .
 , , - , -
 , - , -
 (), - , -
 , (-
 , .) (-
 , -
 () - , -
 , -
 , -
 - , -
 , -
 , -
 , -
 :

,
 ,
 ,
 ,
 ,
 ,
 .

, « »
 -
 ,
 .
 ,
 ,
 ?
 ,
 ,
 ,
 ,
 .

1. . . . : , , // . - 2004. - 1.
2. . . . : . - 5- . . . : , 2015. - 1300 .
3. . . . - 2- . . . : , 2015. - 240 .

4. :
-
/ , 2017. – 484 .

5. :
/ . – :
, 2016. – 312 .

6. –
//
.– 2006. – 3.

7. : –
, : 5 ., 12 . – : , 2000–2001.

8. :
// . – 2016. – 6. – . 1–15.

9. –
//
. – 2017. – 3. – . 40–61.

10. –
/ , 2017. – 304 .

11. / , 2006. – 402 .

12. :
// : ,
, . – 2017. – 3. – . 31–35.

13. – « »
// . – 2016. – 16 (9632).

14. : –
// . – 2016. – 1. – . 77–90.

15. –
// . – 2017. – 2. –
. 42–46.

16. *Kuhlmann S., Wollmann H.* Verwaltung und Verwaltungsreformen in Europa. – Wiesbaden: Springer VS, 2013. – 324 p.

17. *Schwab Ch., Bouckaert G., Kuhlmann S.* The Future of Local Government in Europe: Lessons from Research and Practice in 31 Countries. – Baden-Baden, Germany: Nomos Verlagsgesellschaft, 2017. – 129 p.

« » (117312,
, 60- , 9, e-mail: san@isa.ru).

DOI: 10.15372/REG20180409

Region: Economics & Sociology, 2018, No. 4 (100), p. 228–249

A.N. Shvetsov

**STRUCTURAL REFORMS OF MUNICIPAL SPACE:
USEFULNESS JUSTIFICATION AND EFFICIENCY
EVALUATION**

The article discusses a set of science and application questions on the sense and foundations, content and consequences of the structural reforms of municipal space. They are of interest to the academic community due to the raised structural organization changeability that during the whole post-Soviet period didn't just experience separate situational changes but repeatedly became an object of intensive and universal reorganizations purposefully implemented by the state (at the federal and regional levels) that had contradictory character of progressive-reflexive actions following a «reform – counter-reform» scheme. These conclusions can be made thanks to a retrospective analysis of massive transformations in local self-government territorial organization that took place in the 1990s, 2000s and 2010s. We explain the reasons for conducting three opposite by their essence and cardinal by their consequences quantitative-structural reorganizations during such a short period, what criterion requirements (economic, financial, legal, etc.) motivated the choice between rapidly alternating versions of spatial configuration and what the results of those changes turned out to be. Russian processes of spatial reforms in the system of local self-government are compared with similar foreign practices. The article explores the principal possibility and availability of theoretical foundations to formulate and solve the problem of rationally defining the spatial scales of municipalities (municipal space configuration), as well as elaborates on the conceptual approach, criteria and methodic basis to assess the premises and efficiency of the structural reforms of municipal space.

Keywords: local self-government; municipality; municipal space; structural transformations; efficiency evaluation

References

1. *Babichev, I.V.* (2004). Mestnoe samoupravlenie: vchera, segodnya, zavtra [Local self-government: historical perspective]. *Politiya* [Politeia], 1.
2. *Vilensky, P.L., V.N. Livshits & S.A. Smolyak.* (2015). Otsenka effektivnosti investitsionnykh proektov: Teoriya i praktika [Evaluating the Effectiveness of Investment Projects: Theory and Practice]. 5th revised and enlarged edition. Moscow, PolyPrint Service, 1300.
3. *Shugrina, E.S.* (Ed.). (2015). Doklad o sostoyanii mestnogo samoupravleniya v Rossiyskoy Federatsii [A Report on the State of Local Self-Government in the Russian Federation]. 2nd revised and enlarged edition. Moscow, Prospekt Publ., 240.
4. *Shugrina, E.S.* (Ed.). (2017). Doklad o sostoyanii mestnogo samoupravleniya v Rossiyskoy Federatsii: Izmenenie balansa interesov gosudarstvennoy vlasti i mestnogo samoupravleniya [A Report on the State of Local Self-Government in the Russian Federation: Shifting Balance Between the Interests of State Authorities and Local Self-Government]. Moscow, Prospekt Publ., 484.
5. *Shugrina, E.S.* (Ed.). (2016). Doklad o sostoyanii mestnogo samoupravleniya v Rossiyskoy Federatsii: Sovremennye vyzovy i perspektivy razvitiya [A Report on the State of Local Self-Government in the Russian Federation: Current Challenges and Development Prospects]. Moscow, Prospekt Publ., 312.
6. *Corsby, P.* (2006). Reformy mestnogo samoupravleniya – opyt Danii i vozmozhnosti ego primeneniya v Rossii [Reforms of local self-government: Experience of Denmark and possibilities of its application in Russia]. *Institutsionalnyy, pravovoy i ekonomicheskiy federalizm v Rossiyskoy Federatsii* [Institutional, Legal, and Economic Federalism in the Russian Federation], 3.
7. *Leksin, V.N. & A.N. Shvetsov.* (2000–2001). Munitsipalnaya Rossiya. Sotsialno-ekonomicheskaya situatsiya, pravo, statistika (v pyati tomakh, 12 knigakh) [Municipal Russia: Socioeconomic Situation, Law, Statistics (in five volumes, twelve books)]. Moscow, Editorial URSS Publ.
8. *Markwart, E.* (2016). Mestnoe samoupravlenie v Rossii pered glavnymi vyzovami sovremennosti [Local self-government in Russia facing main challenges of modern times]. *Rossiyskiy ekonomicheskiy zhurnal* [Russian Economic Journal], 6, 1–15.
9. *Markwart, E. & J. Francke.* (2017). Territorialnoe reformirovanie mestnogo samoupravleniya v Germanii i Rossii na sovremennom etape [Modern territorial reforms of local self-government in Germany and Russia]. *Prostranstvennaya ekonomika* [Spatial Economics], 3, 40–61.

10. *Markwart, E. & A.N. Shvetsov* (Eds.). (2017). Territorialnaya organizatsiya mestnogo samoupravleniya i upravlenie gorodskimi aglomeratsiyami [Territorial Organization of Local Self-Government and Management of Urban Agglomerations.]. Moscow, Delo RANEPА Publ., 304.

11. *Monitoring khoda munitsipalnoy reformy* [Monitoring of the implementation of municipal reform]. (2006). Konsortsiyа po voprosam prikladnykh ekonomicheskikh issledovaniy [Consortium for Economic Policy Research and Advice]. Moscow, Gaidar Institute for Economic Policy Publ., 402.

12. *Petukhov, R.V.* (2017). Territorialnaya organizatsiya mestnogo samoupravleniya: poslednie zakonodatelnye novatsii [Territorial arrangement of local self-government: recent legislative innovations]. *Munitsipalnoe imushchestvo: ekonomika, pravo, upravlenie* [Municipal Property: Economics, Law, Management], 3, 31–35.

13. *Sanzhiev, D.* (2016). Peremeshchenie deneg iz byudzheta v byudzhет – «inyektsiya» dlya mestnykh byudzhетov [Transferring money from one budget to another – an «injection» for local budgets]. *Ekonomika i zhizn* [Economics and Life], 16 (9632).

14. *Shvetsov, A.N.* (2016). Reformy i kontrreformy mestnogo samoupravleniya: marafon dlinoyu v poltora stoletiya [Reforms and counter-reforms of local government: marathon of century-and-a-half-length]. *Federalizm* [Federalism], 1, 77–90.

15. *Shugrina, E.S. & R.V. Petukhov.* (2017). Ob osobennostyakh izmeneniya territorialnykh osnov mestnogo samoupravleniya v Moskovskoy oblasti na primere Shakhovskogo rayona [Peculiarities of changing the territorial bases of local government in the Moscow Region by the example of the Shakhovskaya District]. *Gosudarstvennaya vlast i mestnoe samoupravlenie* [State Power and Local Self-government], 2, 42–46.

16. *Kuhlmann, S. & H. Wollmann.* (2013). *Verwaltung und Verwaltungsreformen in Europa*. Springer VS, Wiesbaden, 324.

17. *Schwab, Ch., G. Bouckaert & S. Kuhlmann.* (2017). *The Future of Local Government in Europe. Lessons from Research and Practice in 31 Countries*. Nomos Verlagsgesellschaft, Baden-Baden, Germany, 129.

Information about the author

Shvetsov, Aleksandr Nikolaevich (Moscow, Russia) – Doctor of Sciences (Economics), Professor, Deputy Director of the Federal Research Center «Computer Science and Control», Russian Academy of Sciences (9, Avenue of 60th Anniversary of October Revolution, Moscow, 117312, Russia, e-mail: san@isa.ru).

01.10.2018 .

© . ., 2018